

NOV 04 2019

Acting Mayor Hunter Madsen and Council  
City of Port Moody  
100 Newport Drive PO Box 36  
Port Moody, BC V3H 5C3

Dear Acting Mayor Madsen and Council:

**Re: Notification Regarding Update to Metro 2040**

At its October 4, 2019 regular meeting, the Board of Directors of the Metro Vancouver Regional District (Metro Vancouver) adopted the following resolutions:

*That the MVRD Board:*

- a) approve the updated Metro 2050 Engagement Plan as outlined in the report dated August 15, 2019, titled "Metro 2050 Engagement Plan";*
- b) in alignment with the requirements of Subsection 434(3) of the Local Government Act, direct staff to include a Regional Public Hearing as part of the engagement process for Metro 2050;*
- c) as per Subsection 433(4) of the Local Government Act, notify affected local governments and the Minister of Municipal Affairs and Housing of the initiated update to Metro 2040; and*
- d) direct staff to offer each member jurisdiction the opportunity to co-host a public information meeting on Metro 2050 aligned with respective Council presentations.*

*Metro Vancouver 2040: Shaping our Future (Metro 2040)*, the regional growth strategy, is the region's collective vision for how growth will be managed to support the creation of complete, connected and resilient communities; protect important lands; and support the efficient provision of urban infrastructure like transit and utilities. Since its adoption in 2011, *Metro 2040* has been a strong and effective tool for managing growth in the region.

Metro Vancouver is updating the regional growth strategy building on its strengths to: extend the time horizon to the year 2050; integrate with *Transport 2050*, TransLink's new Regional Transportation Strategy; consider emerging external forces, such as climate change; and improve upon specific policy areas. Metro Vancouver is committed to working in close collaboration with its member jurisdictions, TransLink, the Province, adjacent regional districts, and other regional agencies throughout the update to *Metro 2040*. The updated strategy, which is targeted for completion in 2022, will be called *Metro 2050*.

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By way of this letter, Metro Vancouver is providing formal notification of this update to all affected local governments and agencies per Subsection 433(4) of the *Local Government Act*. A brief summary of the *Metro 2050* development process as well as key elements of planned engagement with member jurisdictions are provided in the report and engagement plan enclosed.

The approval of the *Metro 2050* engagement plan, sets the stage for conversations about the future of growth management in the region between Metro Vancouver, member jurisdictions and other levels of government and regional agencies. There will be many opportunities for you to help shape the region's shared vision and the directions we pursue together to support a growing and livable region.

Metro Vancouver staff would be pleased to present at one of your upcoming Council or Board meetings to provide an overview of the scope of *Metro 2050* and discuss the opportunities for engagement. If this is of interest, we would ask that your Planning Director or equivalent contact Heather McNell, Director, Regional Planning and Electoral Area Services by phone at 604-436-6813 or by email at [Heather.McNell@metrovancover.org](mailto:Heather.McNell@metrovancover.org).

The Metro Vancouver Board values input from all affected local governments and agencies throughout the update to the regional growth strategy. More information on the process and additional details on the scale and scope of the update can be found at [www.metrovancover.org/metro2050](http://www.metrovancover.org/metro2050).

Yours sincerely,



Sav Dhaliwal  
Chair, Metro Vancouver Board

SD/NC/js

cc: Andre Boel, General Manager, Planning and Development, City of Port Moody

Encl: Report dated August 15, 2019, titled "*Metro 2050* Engagement Plan" (Doc# 31245904)

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To: Regional Planning Committee

From: Sean Tynan, Acting Senior Planner, Regional Planning  
Lucy Duso, Policy Coordinator, External Relations

Date: August 15, 2019

Meeting Date: September 13, 2019

Subject: ***Metro 2050 Engagement Plan***

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## RECOMMENDATION

That the MVRD Board:

- a) approve the updated *Metro 2050 Engagement Plan* as outlined in the report dated August 15, 2019, titled "*Metro 2050 Engagement Plan*";
  - b) in alignment with the requirements of Subsection 434(3) of the *Local Government Act*, direct staff to include a Regional Public Hearing as part of the engagement process for *Metro 2050*;
  - c) as per Subsection 433(4) of the *Local Government Act*, notify affected local governments and the Minister of Municipal Affairs and Housing of the initiated update to *Metro 2040*; and
  - d) direct staff to offer each member jurisdiction the opportunity to co-host a public information meeting on *Metro 2050* aligned with respective Council presentations.
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## PURPOSE

The purpose of this report is to seek MVRD Board approval of the updated *Metro 2050 Engagement Plan*, to seek MVRD Board direction on the inclusion of a Regional Public Hearing in the engagement process, and to address a *Local Government Act* requirement to notify affected local governments of the process to update *Metro 2040*.

## BACKGROUND

At its meeting of April 5, 2019 the MVRD Board adopted the following resolutions:

*That the MVRD Board:*

- a) *initiate a comprehensive update to Metro Vancouver 2040: Shaping our Future;*
- b) *direct staff to prepare a Stakeholder Engagement Plan for the update to Metro Vancouver 2040: Shaping our Future for Board consideration; and*
- c) *authorize staff to partner with TransLink in its May to September 2019 'Vision and Values' public engagement process for the future of the region.*

On July 26, 2019, a report titled *Metro 2050 Engagement Plan* dated June 14, 2019 was provided to the MVRD Board. The report sought to respond to resolutions b) and c) above by providing the *Metro 2050 Engagement Plan* for Board consideration. At its July 26 meeting, the MVRD Board passed the following resolutions:

*That the MVRD Board refer to staff the following Amendment to the Main Motion to report back on the feasibility and implications of including more than one Regional Public Hearing:*

*"That the MVRD Board amend the Main Motion, in part b), by replacing the phrase "include a Regional Public Hearing", with the phrase "include three Regional Public Hearings with at least one located South of the Fraser"*

*Consider all three recommendations a) through c) in light of the discussion at the Board, including requests to clarify and potentially expand public engagement.*

This report is intended to address the July 26, 2019 MVRD Board resolutions and associated comments by providing additional opportunities for public input through the *Metro 2050* Engagement Plan and by identifying the feasibility and implications of additional Regional Public Hearings as part of the *Metro 2050* process.

## **METRO 2050 ENGAGEMENT PLAN**

### **Scope of Metro 2050**

The comprehensive update to *Metro 2040* will build on its strengths, extend the strategy's time horizon to the year 2050, integrate with the update to the Regional Transportation Strategy, improve current policy actions and address policy gaps.

Through implementation of the regional growth strategy, significant effort has gone into assessing performance, progress made, and implementation successes and challenges with the strategy's policies. Over 2019, Metro Vancouver is completing several policy reviews, each intended to take stock of *Metro 2040*'s policy framework, identify gaps and policy options in response, and help shape the development of *Metro 2050*. These Policy Reviews include: Urban Centres and Frequent Transit Development Areas, Agriculture, Environment, Industrial and Mixed Employment Lands, Climate Change, Housing, Transportation, and Complete Communities.

Two additional policy areas have been identified as significant gaps in *Metro 2040*: climate action and equity. Staff will explore climate action and equity as lenses through which to view all regional growth strategy policies. In addition, the *Long-Range Growth and Transportation Scenarios*, completed in May 2019, provide an opportunity to test the resilience of *Metro 2040* policies to multiple futures. These scenarios also begin to address uncertainties such as global economic shifts and the impacts of technology and automation on population growth, employment and other areas. Other areas identified for updates were noted in the March 28, 2019 report to the Regional Planning Committee titled "Towards *Metro 2050*: Updating Metro Vancouver 2040: Shaping our Future" (see Reference 1).

Staff also intend to update the *Metro 2040* vision statement and include guiding principles in the update. This content will in part be informed through the joint engagement process with TransLink, which focuses on public input on 'vision and values' to inform planning for the future of the region.

While the update is comprehensive, the intent is to refine *Metro 2040* rather than to create a new regional growth strategy. Staff anticipate few changes to the overall goals and strategies of *Metro 2040*.

### **Timeline and Phasing of Metro 2050**

It will require approximately three years to develop *Metro 2050*. A description of phases and timing are included in the table below.

<b>Phase 1: Review &amp; New Ideas</b>	<b>Phase 2: Plan Development</b>	<b>Phase 3: Approvals</b>
Q2 2019 to Q2 2020	Q3 2020 to Q2 2021	Q3 2021 to Q3 2022
Review <i>Metro 2040</i> to identify opportunities for improvement, develop an updated vision statement, and create guiding principles.	Refine and add detail to recommended policies and write draft <i>Metro 2050</i> content.	Communicate, refine, and seek approvals for <i>Metro 2050</i> .

### **Requirements for Engagement**

Updating *Metro 2040* requires a Type 1 Major Amendment, requiring acceptance from all affected local governments and triggering consultation requirements identified through Sections 434 and 450 of the *Local Government Act*. Section 434 specifies:

- (1) *During the development of a regional growth strategy,*
  - (a) *the proposing board must provide opportunity for consultation with persons, organizations and authorities that the board considers will be affected by the regional growth strategy, and*
  - (b) *the board and the affected local governments must make all reasonable efforts to reach agreement on a proposed regional growth strategy.*
- (2) *For the purposes of subsection (1) (a), as soon as practicable after the initiation of a regional growth strategy, the board must adopt a consultation plan that, in the opinion of the board, provides opportunities for early and ongoing consultation with, at a minimum, the following:*
  - (a) *its citizens;*
  - (b) *affected local governments;*
  - (c) *first nations;*
  - (d) *boards of education, greater boards and improvement district boards;*
  - (e) *the Provincial and federal governments and their agencies.*
- (3) *In adopting a consultation plan under subsection (2), the board must consider whether the plan should include the holding of a public hearing to provide an opportunity for persons, organizations and authorities to make their views known before the regional growth strategy is submitted for acceptance under section 436 [acceptance by affected local governments].*

In addition, Section 450 of the Act includes a requirement to establish an intergovernmental advisory committee.

The *Metro 2050* Engagement Plan describes a range of engagement opportunities for the audiences identified in the *Local Government Act*, and includes timing and methods for engagement with each. It also meets the requirement to establish an intergovernmental advisory committee and includes a Regional Public Hearing to provide a formal opportunity for input from the broader public.

The *Metro 2050* Engagement Plan also meets the requirements of Metro Vancouver's *Public Engagement Policy* in addition to the requirements of the *Local Government Act*.

#### **Requirement for Notification to Affected Local Governments**

Under Subsection 433(4) of the *Local Government Act*, as part of initiating a process to amend a regional growth strategy, the MVRD Board is required to give written notice to affected local governments and to the Minister of Municipal Affairs and Housing.

#### **RESPONSE TO BOARD DIRECTION TO EXPLORE ADDITIONAL PUBLIC ENGAGEMENT OPPORTUNITIES**

At its July 26, 2019 meeting, the MVRD Board directed staff to report back on the feasibility of holding three Regional Public Hearings with at least one hearing to be held south of the Fraser River.

#### **Multiple Public Hearings**

Staff have explored the feasibility of holding more than one Regional Public Hearing and have identified the following:

- The regional growth strategy bylaw adoption process can only include one Regional Public Hearing.
- It is feasible to adjourn a Regional Public Hearing and reconvene in a separate location on a different date. Five such sessions were held in 2010 as part of the public hearing for *Metro 2040*.
- A Regional Public Hearing requires quorum from the MVRD Board for each session. However, the MVRD Board can pass a resolution to lower quorum for a Regional Public Hearing. This could address potential scheduling challenges as well as reduce the costs associated with the Regional Public Hearing.
- In addition to reducing quorum, the MVRD Board can pass a resolution to delegate the responsibility to attend the Regional Public Hearing to a limited number of MVRD Board Directors.
- The Regional Public Hearing must occur after a complete draft of proposed changes to the regional growth strategy has been developed. This is anticipated to occur in Spring 2021.
- The timing of the Regional Public Hearing may not be ideal for receiving input as it occurs late in the planning process, when the regional growth strategy amendment has already been drafted. The Engagement Plan therefore includes other engagement opportunities for the public earlier in the process.

### **Additional Public Engagement Opportunities**

In July 2019, the Board directed staff to explore additional public engagement opportunities. Staff have updated the *Metro 2050 Engagement Plan* with the following public input opportunities all of which occur earlier in the planning process and would take place in 2020/ early 2021.

- **Metro 2050 Community Dialogues:** Staff propose to increase the number of public meetings in Phase 1, with at least one to be held south of the Fraser River. These meetings, titled “*Metro 2050 Community Dialogues*”, will be coordinated through the established Metro Vancouver Sustainability Breakfast Program. Additional public meetings can be considered for Phase 2 based on the level of public interest.

These dialogues would be run by staff, and provide an opportunity for elected officials from each sub-region to attend and participate.

- **Online Open Houses:** An additional online meeting is proposed for Phase 2 in early 2021. This is an opportunity for any interested Metro Vancouver resident to learn about and provide input into *Metro 2050* in a webinar format, one that has proven successful in previous engagement processes. Promotion of the webinar increases awareness of *Metro 2050*, and should also drive interest in the online feedback forms. These online open houses would be run by staff, with results reported to the Regional Planning Committee and Board.
- **Co-Hosted Public Information Meetings in Member Jurisdiction City Halls:** Metro Vancouver will invite each member jurisdiction to co-host a public information meeting (open house format) coinciding with the *Metro 2050* Council presentations or workshops offered to each member jurisdiction Council. This presents an opportunity for member jurisdictions to provide local context to participants and align with other local engagement activities, such as an Official Community Plan update. If the municipality co-hosts and helps to advertise the meeting, it is more likely that members of the public will attend. The timing of these meetings would coincide with the referral of the draft of *Metro 2050*, updated regional growth strategy for comment, anticipated for early 2021.

Staff would represent Metro Vancouver at these information meetings, and elected officials would be welcome, but not required, to attend.

### **Engagement on Equity in Regional Growth Management**

The Equity in Regional Growth Management Study is an initiative to explore how dimensions of equity intersect with regional growth management. Through a combination of research and engagement opportunities, the project is intended to identify equity considerations that are important and meaningful to Metro Vancouver residents. Engagement on the project will seek input from a diversity of equity-seeking groups as well as organizations representing equity-seeking populations. Staff intend to apply learnings from this initiative to *Metro 2050*.

## **ALTERNATIVES**

1. That the MVRD Board:
  - a) approve the updated *Metro 2050* Engagement Plan as outlined in the report dated August 15, 2019, titled "*Metro 2050* Engagement Plan";
  - b) in alignment with the requirements of Subsection 434(3) of the *Local Government Act*, direct staff to include a Regional Public Hearing as part of the engagement process for *Metro 2050*;
  - c) as per Subsection 433(4) of the *Local Government Act*, notify affected local governments and the Minister of Municipal Affairs and Housing of the initiated update to *Metro 2040*; and
  - d) direct staff to offer each member jurisdiction the opportunity to co-host a public information meeting on *Metro 2050* aligned with respective Council presentations.
2. That the MVRD Board:
  - a) approve the updated *Metro 2050* Engagement Plan as outlined in the report dated August 15, 2019, titled "*Metro 2050* Engagement Plan";
  - b) in alignment with the requirements of Subsection 434(3) of the *Local Government Act*, direct staff to include a Regional Public Hearing as part of the engagement process for *Metro 2050* and provide direction that the Regional Public Hearing should be reconvened in three locations with at least one location south of the Fraser River;
  - c) as per Subsection 433(4) of the *Local Government Act*, notify affected local governments and the Minister of Municipal Affairs and Housing of the initiated update to *Metro 2040*; and
  - d) direct staff to offer each municipality the opportunity to co-host a public information meeting on *Metro 2050* aligned with respective Council presentations.
3. That the MVRD Board:
  - a) as per Subsection 433(4) of the *Local Government Act*, notify affected local governments and the Minister of Municipal Affairs and Housing of the initiated update to *Metro 2040*; and
  - b) provide alternate direction to staff regarding the *Metro 2050* Engagement Plan.

## **FINANCIAL IMPLICATIONS**

If the MVRD Board chooses Alternative 1, most financial implications are in the form of Metro Vancouver staff time, with substantive work to be undertaken by staff from Regional Planning and External Relations.

In 2019, the engagement activities identified in the *Metro 2050* Engagement Plan can be accommodated within the Board-approved 2019 Regional Planning budget.

In 2020, staff anticipate that the engagement activities will cost approximately \$40,000, including venue rental and catering, advertising, communications materials. This includes an estimate of \$15,000 for five Community Dialogues.

In 2021, the cost associated with public engagement may vary substantially based on the number of public meetings and the format of the Regional Public Hearing. The public information meetings would need to be added into the five-year financial plan for 2021 Regional Planning budget, and will cost in the range of \$3,000 to \$6,000 per meeting depending on venue rental, newspaper advertising costs, and anticipated scale. The cost of a single Regional Public Hearing is in the range of \$45,000 to



\$60,000, including MVRD Board remuneration, catering, advertising and other associated costs. The total costs will need to be confirmed through the 2021 budget.

If the MVRD Board chooses Alternative 2, there would be a cost of approximately \$40,000 for 2020 as identified in Alternative 1. In addition, there would be a cost of between \$110,000 and \$160,000 associated with three sessions of the Regional Public Hearing that would need to be considered in the 2021 budget. As with Alternative 1, the 2021 budget would also need to include any public information meetings with a potential cost between \$3,000 and \$10,000 per meeting depending on venue rental, newspaper advertising, and anticipated scale.

Under Alternative 3, staff would need to identify financial implications associated with additional direction from the MVRD Board.

Under both Alternative 1 and Alternative 2, the cost of the Regional Public Hearing could be higher or lower depending on the length of the public hearing and size of quorum.

### **SUMMARY / CONCLUSION**

The comprehensive update to *Metro 2040* will build on its strengths, extending the strategy's time horizon to the year 2050, integrating with *Transport 2050*, and strengthening current policies to address policy gaps.

Pursuant to Section 434 of the *Local Government Act*, the MVRD Board is required to adopt a consultation plan that provides early and ongoing opportunities for engagement. Section 434 also defines several audiences that must be included in the process and requires the MVRD Board to consider whether holding a Regional Public Hearing will or will not be incorporated into the engagement process. These requirements are complemented by Subsection 433(4) which also requires the MVRD Board to give written notice to affected local governments and to the Minister of Municipal Affairs and Housing as part of initiating a major amendment to the regional growth strategy.

The *Metro 2050* Engagement Plan provides opportunities for plan signatories, non-signatory stakeholders, First Nations and the public to provide input into the comprehensive update to *Metro 2040*. The engagement plan is intended to meet the requirements of the *Local Government Act* and to align with Metro Vancouver's *Public Engagement Policy*.

Based on comments provided by the MVRD Board to consider additional opportunities for public input, several updates were made to the *Metro 2050* Engagement Plan. These include: additional sub-regional public meetings (*Metro 2050* Community Dialogues), an additional online opportunity for input (Online Open House), and providing an opportunity for each member jurisdiction to co-host a public information meeting on *Metro 2050*.

In addition, the Equity in Regional Growth Management project is intended to provide opportunities for organizations representing, or working for, more vulnerable populations to identify and define equity considerations that are important and meaningful to Metro Vancouver residents. This work will directly influence the development of *Metro 2050*.

As the Metro 2050 Engagement Plan provides early and meaningful opportunities for the public to provide input into *Metro 2050*, staff recommend Alternative 1.

**Attachment**

*Metro 2050 Engagement Plan* dated August 15, 2019. (Doc # 31520013)

**References**

1. *Towards Metro 2050: Updating Metro Vancouver 2040: Shaping our Future* dated March 28, 2019  
(See agenda item E2.4)
2. *Local Government Act* [RSBC 1996] Chapter 323 (Part 13)

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# Metro 2050 Engagement Plan

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## Executive Summary

Metro Vancouver and its member jurisdictions have had a regional growth strategy since the 1990s. The current regional growth strategy, *Metro Vancouver 2040: Shaping our Future (Metro 2040)*, was adopted in July 2011.

*Metro 2040* is the region's collective vision for how anticipated growth will be managed to support the creation of complete, connected and resilient communities, protect important lands and support the efficient provision of urban infrastructure like transit and utilities.

Metro Vancouver is updating *Metro 2040*, with a focus on building on its strengths. The update is being undertaken to consider new drivers of change, integrate with the new Regional Transportation Strategy being prepared by TransLink, and ensure policy improvements. The updated regional growth strategy will be referred to as *Metro 2050*.

Metro Vancouver is committed to working in close collaboration with member jurisdictions, TransLink, the Province, adjacent regional districts, and other regional agencies throughout the update to *Metro 2040*. Metro Vancouver is also committed to providing the public with meaningful and early opportunities to engage on *Metro 2050* in a variety of accessible formats, leveraging web-based platforms and in-house engagement expertise. A summary of *Metro 2050* engagement activities is provided in Appendix A. Legislative requirements for engagement are provided in Appendix B.

Through the collaborative process of updating the regional growth strategy, Metro Vancouver hopes to achieve:

- a renewed commitment to the regional vision and how that vision integrates with municipal planning;
- better integration between land use and transportation planning;
- better preparation for future uncertainties; and
- a series of more robust and updated policies to achieve the regional vision.

## Objective: Why Update *Metro 2040*?

*Metro 2040* is the region's collective vision for how anticipated growth will be managed to support the creation of complete, connected and resilient communities, protect important lands and support the efficient provision of urban infrastructure like transit and utilities. Updating *Metro 2040* requires close collaboration with member jurisdictions, the public, First Nations and others. The *Metro 2050* Engagement Plan describes the approach Metro Vancouver will take to provide the opportunity for consultation with persons, organizations and authorities considered to be affected by the regional growth strategy. The consultation will meet the engagement requirements of a Type 1 Major Amendment in accordance with *Metro 2040* as well as the provisions of Sections 434 and 450 of the *Local Government Act*, and will align with the Metro Vancouver Board's *Public Engagement policy*.

In addition to providing a proactive and transparent approach to consultation, this plan provides a structure to track feedback that can inform decisions on updates to the regional growth strategy. The consultation process will contribute to building support with signatories, strengthening relationships with other governments, and reaffirming the purpose of the regional growth strategy and benefits of regional planning.

## **Timing**

The Metro Vancouver Board initiated the process for a comprehensive update to *Metro 2040* in April 2019 and directed staff to prepare an Engagement Plan. Some early consultation is occurring through the summer of 2019 through a shared public process undertaken with TransLink to inform *Transport 2050* and *Metro 2050*. In addition, staff have initiated discussions with stakeholders, largely member jurisdictions, on specific policies within *Metro 2040* through a series of Policy Reviews.

The update to *Metro 2040* will be called *Metro 2050*. The approach to engagement aligns with the three phases of *Metro 2050* development outlined in the table below. The table also includes 'pre-consultation' activities to reflect the Policy Review and visioning work already underway.

It is anticipated that the bylaw updating *Metro 2040* will be adopted in mid-2022. Each phase of development will last approximately one year. Phase 1 is intended to include broad engagement to review currently policies, identify new ideas for actions, and to develop an updated vision statement and guiding principles. Phase 2 includes approximately one year for drafting *Metro 2050* and circulating for formal comment from municipal councils as well as additional public engagement opportunities, with anticipated completion in mid-2021. Phase 3 provides approximately one year for approvals (acceptance) from plan signatories.

## Metro 2050 Development and Engagement Timeline

	<b>Pre-consultation</b> <b>2018 – Q2 2019</b>	<b>Phase 1: Review &amp; New Ideas</b> <b>Q2 2019-Q2 2020</b>	<b>Phase 2: Plan Development</b> <b>Q3 2020 to Q2 2021</b>	<b>Phase 3: Approvals</b> <b>Q3 2021 to Q3 2022</b>
<b>Project Phase</b>	Early consultation in anticipation of an update to <i>Metro 2040</i>	Review <i>Metro 2040</i> to identify opportunities for improvement, develop an updated vision and guiding principles.	Refine and add detail to recommended policies and write draft <i>Metro 2050</i> content.	Communicate, refine, and conduct approvals for <i>Metro 2050</i> .
<b>Engagement</b>	Ongoing discussion with stakeholders regarding the application and effectiveness of the regional policies in <i>Metro 2040</i>	Consultation activities differ with different audiences. Technical and municipal staff are engaged at a policy-specific level, and regional agencies and governments on the fuller strategy.	Engagement largely with signatories through reviewing and incorporating feedback and writing content.  Refer <i>Metro 2050</i> for formal comment from affected local governments.	Engagement largely with elected councils, public hearing and MVRD Committees and Board.

## Audiences

Section 434 of the *Local Government Act* specifies that the Metro Vancouver Board must adopt a consultation plan that provides early and ongoing opportunities for consultation with: citizens; affected local governments; First Nations; Boards of Education, Greater Boards and Improvement District Boards; and, the Provincial and Federal Governments and their agencies. The Province may specify which Ministries and agencies are to be consulted. These requirements complement Metro Vancouver's Board's *Public Engagement Policy*, ensuring public involvement in decision making where Board decisions may impact their lives. For the update to *Metro 2040*, Table 1 identifies audiences for engagement in alignment with the *Local Government Act* requirements.

**Table 1. Metro 2050 Engagement Audiences**

<b>Metro 2050 Engagement Audience</b>	<b>Description</b>
<b>Metro 2040 Signatories and Metro Vancouver Boards and Committees</b>	<p><b>Signatories:</b> Member jurisdictions*, Fraser Valley and Squamish-Lillooet Regional Districts, and the South Coast British Columbia Transportation Authority (TransLink)</p> <p><b>Metro Vancouver Boards and Committees</b> including the Regional Planning Committee and MVRD Board; Staff advisory committees including the Regional Planning Advisory Committee and its subcommittees and the Regional Administrators Advisory Committee; Metro Vancouver Departments through policy development including Parks, Housing, Air Quality and Climate Change, Liquid Waste, and Water Services.</p> <p><b>The Province of BC</b> (Ministry of Municipal Affairs and Housing, Ministry of Transportation and Infrastructure, Ministry of Jobs, Technology and Trade, to be confirmed by the Province.)</p> <p>* Bowen Island and Electoral Area A (specifically UEL/ UBC) are member jurisdictions but are not plan signatories.</p>
<b>Non-signatory regional interests</b>	<p><b>Interested or Affected Regional Agencies:</b> Agricultural Land Commission, Vancouver Fraser Port Authority, School Districts, BC Housing, Health Authorities, Vancouver International Airport Authority, etc.</p> <p><b>Subject matter experts:</b> Such as academics, researchers, and non-government organizations.</p>
<b>First Nations</b>	<b>First Nations with an identified interest</b> in any lands located in Metro Vancouver as per the BC Government's First Nations Consultative Areas Data Base including local First Nations without in-region territories.
<b>General Public</b>	<b>General Public</b> including Metro Vancouver residents, community groups, businesses, and media organizations.

### Scope of the Engagement Plan

The *Metro 2050* Engagement Plan describes broad inter-governmental and community-level engagement activities, including those required by the *Local Government Act*. It does not include details on the specifics of the engagement that will be required for each *Metro 2040* Policy Review (e.g. Agriculture Policy Review, Environment Policy Review) as these reviews will come forward to the Regional Planning Committee and Metro Vancouver Board independently. A list of the Policy Reviews is found item 5.5 in the Regional Planning Committee Agenda for April 5, 2019.

## Consultation Approach by Audience

The *Local Government Act* requires establishment and identified membership for an Intergovernmental Advisory Committee (IAC) to advise on the update, and facilitate coordination of relevant regional and Provincial regulations. Relevant sections of the *Local Government Act*, including the required membership of the IAC, are included in Appendix B. Metro Vancouver will use the Regional Planning Advisory Committee, including both member jurisdictions and associate members, as the foundation for the IAC, and will add additional representatives, including those identified by the Province to meet the legislated membership requirements.

In addition to the role of the IAC, the Regional Planning Committee and Metro Vancouver Board will guide the development of *Metro 2050*. Where possible, Metro Vancouver will leverage other existing committees of staff and elected officials for engagement.

Section 434 of the *Local Government Act* states that the relevant Regional District Board must consider whether the engagement plan will include a public hearing before the regional growth strategy is submitted for acceptance. The hearing would need to occur before third reading of *Metro 2050*.

Table 2 lists the proposed engagement by audience.

**Table 2. *Metro 2050* Engagement Approaches by Audience**

Audience	Engagement Approaches
<b><i>Metro 2040</i> Signatories and Metro Vancouver Boards and Committees</b>	
Member Jurisdictions (20 municipalities and one Treaty First Nation)	<ul style="list-style-type: none"> <li>• Notification letter as per LGA</li> <li>• Inviting staff to meetings, events and forums through Policy Reviews</li> <li>• Regional Planning Advisory Committee / Intergovernmental Advisory Committee</li> <li>• Regional Transportation Advisory Committee</li> <li>• Regional Administrators Advisory Committee</li> <li>• Potential inclusion on Council of Councils agenda(s)</li> <li>• Presentations / workshops with member jurisdiction Councils</li> <li>• Formal referral of <i>Metro 2050</i> to signatory member jurisdictions for comment and for acceptance</li> <li>• Option to co-host Public Meeting with each member jurisdiction</li> </ul>
Fraser Valley Regional District and Squamish-Lillooet Regional District	<ul style="list-style-type: none"> <li>• Notification letter as per LGA</li> <li>• Inviting staff to meetings, events and forums through Policy Reviews</li> <li>• Regional Planning Advisory Committee / Intergovernmental Advisory Committee</li> <li>• Presentations / workshops with Boards</li> <li>• Formal referral of <i>Metro 2050</i> to Boards for comment and for acceptance</li> </ul>

South Coast British Columbia Transportation Authority (TransLink)	<ul style="list-style-type: none"> <li>• Notification letter as per LGA</li> <li>• Targeted meetings, events and forums through Policy Reviews and <i>Metro 2040</i> implementation</li> <li>• Regional Planning Advisory Committee / Intergovernmental Advisory Committee</li> <li>• Joint / coordinated approach to <i>Transport 2050</i> development with Metro Vancouver participation in all levels of project governance</li> <li>• Formal referral of <i>Metro 2050</i> comment and for acceptance</li> </ul>
Metro Vancouver Boards and Committees	<ul style="list-style-type: none"> <li>• Regional Planning Committee</li> <li>• MVRD Board (for plan adoption)</li> <li>• GVS&amp;DD and GVWD (for information)</li> <li>• Industrial Lands Strategy Task Force, Housing Committee, Parks Committee and Climate Action Committee (for information)</li> <li>• Meetings and Workshops</li> <li>• Board Strategic Plan will be used to inform <i>Metro 2050</i></li> </ul>
Metro Vancouver staff	<ul style="list-style-type: none"> <li>• Targeted meetings, events and forums through Policy Reviews and <i>Metro 2040</i></li> <li>• implementation</li> <li>• Corporate Planning Committee</li> <li>• Additional meetings or workshops as required for</li> </ul>
Province of British Columbia	<ul style="list-style-type: none"> <li>• Targeted meetings, events and forums through Policy Reviews and <i>Metro 2040</i> implementation</li> <li>• Regional Planning Advisory Committee / Intergovernmental Advisory Committee</li> <li>• Potential for a cross-departmental meeting in Victoria</li> <li>• Correspondence and referrals as per LGA</li> </ul>
<b>First Nations</b>	
First Nation governments as per the BC Government's First Nations Consultative Areas Data Base	<ul style="list-style-type: none"> <li>• Offer to meet individually with each First Nation to seek input on <i>Metro 2050</i></li> <li>• Utilize existing meetings between Metro Vancouver and First Nations to provide updates and discuss regional growth strategy issues of interest</li> <li>• Consider using Community to Community events as a forum for input</li> <li>• Correspondence and referral of <i>Metro 2050</i> for comment</li> </ul>



<b>Non-signatory Stakeholders</b>	
Federal Government (especially Natural Resources Canada and CMHC)	<ul style="list-style-type: none"> <li>• Targeted meetings, events and forums through Policy Reviews and <i>Metro 2040</i> implementation</li> <li>• Regional Planning Advisory Committee / Intergovernmental Advisory Committee</li> <li>• Correspondence and referrals as needed</li> </ul>
Non-signatory but affected local governments (Bowen Island, Electoral Area A, specifically UEL/ UBC)	<ul style="list-style-type: none"> <li>• Targeted meetings, events and forums through Policy Reviews and <i>Metro 2040</i> implementation</li> <li>• Regional Planning Advisory Committee / Intergovernmental Advisory Committee</li> <li>• Correspondence and referrals as per LGA</li> </ul>
Regional interests and organizations including: Agricultural Land Commission, Vancouver Coastal Health, Fraser Health, Port of Vancouver, YVR, BC Housing,	<ul style="list-style-type: none"> <li>• Targeted meetings, events and forums through Policy Reviews and <i>Metro 2040</i> implementation</li> <li>• Regional Planning Advisory Committee Associates meetings (for Associate members)</li> <li>• Additional meetings or workshops as required for policy development / review</li> </ul>
School Districts	<ul style="list-style-type: none"> <li>• Correspondence and referrals as per LGA</li> </ul>
Other subject matter experts (e.g. Planning professionals, (consultants, academics, NGOs)	<ul style="list-style-type: none"> <li>• Targeted engagement through key informant interviews and Policy Reviews</li> <li>• Offer for presentations and workshops with post-secondary institutions with a planning program / interest</li> </ul>

<b>General Public</b>	
Residents, businesses, community organizations, media	<ul style="list-style-type: none"> <li>• Public input to inform updating the regional vision statement and adding guiding principles through an online public survey on the vision and values of residents for the future of the region in partnership with TransLink</li> <li>• Web-based information and feedback form</li> <li>• Social media to promote feedback options</li> <li>• <i>Metro 2050</i> Online Open Houses (webinar format) in Phase 1 and 2.</li> <li>• <i>Metro 2050</i> Community Dialogue Series (typically five locations across the region, including one south of the Fraser).</li> <li>• Optional Public Information Meetings co-hosted by member jurisdictions at city halls in coordination with Council presentations.</li> <li>• Presentations and meetings in response to requests</li> <li>• Content in Metro Vancouver email newsletters</li> <li>• A Regional Public Hearing</li> </ul>

## **Opportunities for Public Input on *Metro 2050***

There are opportunities for the public to provide input in each phase of the *Metro 2050* process. Early engagement is prioritized because later in the process, especially once *Metro 2050* has been referred to signatories for comment, it becomes more challenging to incorporate public input. Staff will therefore seek to encourage feedback in the earlier phases of development as there is greater opportunity to incorporate new ideas early in the process.

Public feedback is encouraged through the online feedback form at any time during the process. Staff will also ensure that organizations representing a range of demographics across this region, including marginalized communities, are invited to engagement activities and encouraged to provide comment. Public engagement activities are described by phase below.

**Phase 1** includes opportunity for new policy ideas to be considered (through the comment form) as well as an opportunity for the public to help shape an updated regional vision and principles (through the joint TransLink survey). During this phase the public can provide input online, through the survey on the vision and values (open to fall 2019), several *Metro 2050* Community Dialogue events (locations across the region, including south of the Fraser River), and through an Online Open House (webinar).

In 2020, there is the potential to engage stakeholders about the topic of equity in regional growth management policy. This dialogue would support the *Metro 2050* process to determine if an equity lens or content can be incorporated into the regional growth strategy. Details will be brought to the Metro Vancouver Board for consideration in advance of undertaking this work.

**Phase 2** includes the opportunity to comment on draft policy ideas through an online comment card and a second Online Open House. If there is significant public interest in the Phase 1 *Metro 2050* Community Dialogue events, an additional dialogue series can be considered for Phase 2. Metro Vancouver will offer member jurisdictions the option to co-host a Public Information Meeting in conjunction with presentations at Council meetings during the formal referral for comment stage of the planning process. In accordance with the *Local Government Act*, one Regional Public Hearing will be offered at the end of Phase 2; this is an opportunity for the public to provide feedback to the Metro Vancouver Board on *Metro 2050*.

**Phase 3** will focus on keeping the public informed about the *Metro 2050* process. Updates will be made through the website, social media, and the Regional Planning E-Bulletin typically published quarterly. The public can continue to provide input through the online feedback form, through municipal council meetings as part of *Metro 2050* acceptance, or as a delegation to the Regional Planning Committee or Metro Vancouver Board.

## **Leveraging Complementary Engagement Opportunities for *Metro 2050***

In addition to the partnership with TransLink, *Metro 2050* will leverage other recent or ongoing engagement processes and surveys. These complementary engagement processes include:

- Engagement on Metro Vancouver's *Climate 2050* "roadmap" development and the *Clean Air Plan*;
- Engagement with industry and related sectors through the Regional Industrial Lands Strategy; and
- Recent surveys including the two Shaping our Communities Engagement Initiative Surveys.

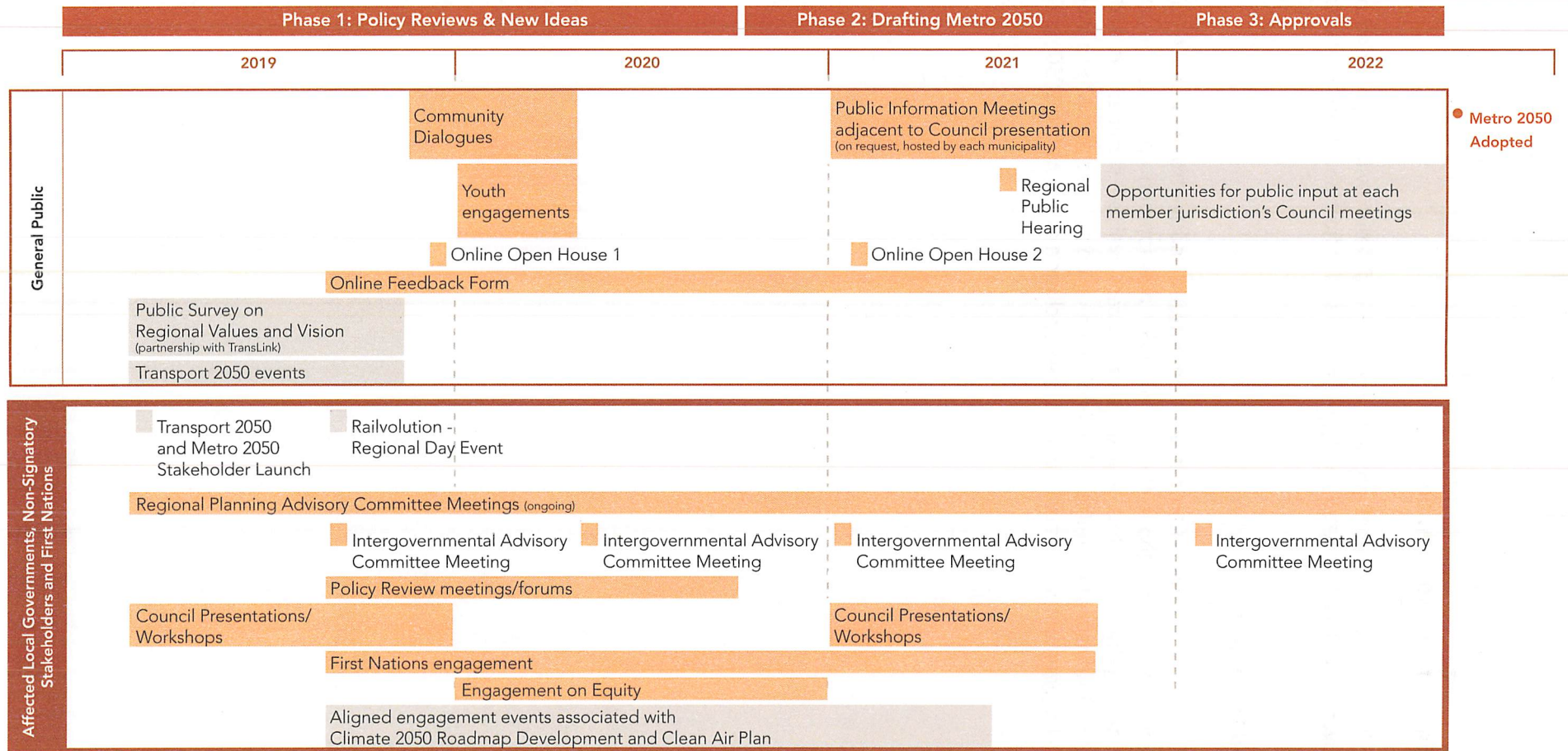
### ***Metro 2050* Engagement Notification**

To formally initiate the engagement process, written notification will be provided on behalf of the Metro Vancouver Board to all affected local governments. Notification letters will be sent in parallel to First Nations.

### **Reporting and Evaluation**

The Intergovernmental Advisory Committee, Committees and Metro Vancouver Board will receive updates on engagement throughout the *Metro 2050* development process. In addition to these updates, feedback gathered in this engagement process will be summarized and shared to the Intergovernmental Advisory Committee, Regional Planning Committee and Metro Vancouver Board in the form of an Engagement Summary Report at the conclusion of the *Metro 2050* process.

## Metro 2050 Engagement Timeline \*



● Metro 2050 Adopted

- Metro 2050 event
- Other processes and events providing input into Metro 2050

\* The development of Metro 2050 will be informed by other recent engagement activities led by Metro Vancouver, such as engagement with industry on the Regional Industrial Lands Strategy (ongoing) and the Shaping our Communities Public Surveys (2016-2017).

## **Appendix B: *Local Government Act* Requirements for Consultation**

Based on a review of the *Local Government Act*, a major amendment to *Metro 2040* triggers the same consultation requirements as a new regional growth strategy. The requirements are outlined in Sections 434 and 450 of the *Local Government Act*. These sections outline requirements for consultation during the development of a regional growth strategy and for establishing an intergovernmental advisory committee. Excerpts are included below.

### ***Consultation during development of regional growth strategy***

***434 (1) During the development of a regional growth strategy,***

- a) the proposing board must provide opportunity for consultation with persons, organizations and authorities that the board considers will be affected by the regional growth strategy, and***
- b) the board and the affected local governments must make all reasonable efforts to reach agreement on a proposed regional growth strategy.***

***(2) For the purposes of subsection (1) (a), as soon as practicable after the initiation of a regional growth strategy, the board must adopt a consultation plan that, in the opinion of the board, provides opportunities for early and ongoing consultation with, at a minimum, the following:***

- a) its citizens;***
- b) affected local governments;***
- c) first nations;***
- d) boards of education, greater boards and improvement district boards;***
- e) the Provincial and federal governments and their agencies.***

***(3) In adopting a consultation plan under subsection (2), the board must consider whether the plan should include the holding of a public hearing to provide an opportunity for persons, organizations and authorities to make their views known before the regional growth strategy is submitted for acceptance under section 436 [acceptance by affected local governments].***

***(3.1) The minister may make regulations respecting the procedure to be used for hearings under subsection (3).***

***(4) A failure to comply with a consultation plan under subsection (2) does not invalidate the regional growth strategy as long as reasonable consultation has been conducted.***

***(5) For certainty, at any time during the development of a regional growth strategy, additional regional matters may be included under section 429 (3).***

### ***Intergovernmental advisory committees***

#### ***450 (1) A board***

- a) may establish an intergovernmental advisory committee for its regional district,*
- b) must establish an intergovernmental advisory committee for its regional district when a regional growth strategy is initiated, and*
- c) must establish an intergovernmental advisory committee for its regional district if*
  - i. there is a proposed amendment to the regional growth strategy, except in relation to an amendment under section 437 [minor amendments to regional growth strategies], and*
  - ii. the committee established under paragraph (a) or (b) of this subsection no longer exists.*

#### ***(2) The role of an intergovernmental advisory committee is***

- a) to advise the applicable local governments on the development and implementation of the regional growth strategy, and*
- b) to facilitate coordination of Provincial and local government actions, policies and programs as they relate to the development and implementation of the regional growth strategy.*

#### ***(3) The membership of an intergovernmental advisory committee is to include the following:***

- a) the planning director of the regional district, or another official appointed by the board;*
- b) the planning director, or another official appointed by the applicable council, of each municipality all or part of which is covered by the regional growth strategy;*
- c) for the purposes of an intergovernmental advisory committee established in the Metro Vancouver Regional District, the planning director of the South Coast British Columbia Transportation Authority or another official appointed by the board of directors of that authority;*
- d) senior representatives of the Provincial government and Provincial government agencies and corporations, determined by the minister after consultation with the board;*
- e) representatives of other authorities and organizations if invited to participate by the board.*